



The Economics of Counterfeiting

Elena Quercioli and Lones Smith
Central Michigan and Wisconsin

Winter, 2012

Currency Counterfeiting: Past and Present

- Counterfeiting has forever been a thorn in the flesh of fiat money
- In the Civil War, counterfeiting helped push the Confederate currency out of use
- U.S. passed rate is now about 1-2 per 10,000 notes
- In 2007, the direct cost to USA public of passed money was a record \$61M
- Other costs are surely much larger:
 - undermining faith in the U.S. currency
 - driving notes out of circulation (“No \$100 bills allowed”)
 - eliminating market transactions

Document Counterfeiting

- counterfeit checks are a much larger problem — estimated \$20 billion in 2003 (“Nigerian scams”)
- “Record \$6 Trillion of Fake U.S. Bonds Seized” (February 17, 2012)

The U.S. embassy in Rome has examined the securities dated 1934, which had a nominal value of \$1 billion apiece, they said in the statement. “Thanks to Italian authorities for the seizure of fictitious bonds for \$6 trillion” the embassy said.

Goods Counterfeiting

- “The Crime of the 21st Century” (FBI): fake, fake, fake
- In 2000, trade in counterfeit goods was \$450 billion
- goods counterfeiting is critically different: price is a market quantity, and people buy them for themselves as final consumers
- gray line exists between counterfeits and “knock-offs” (fake Prada), bought because they are cheaper

What has Been Said on Counterfeiting

- The existing literature on counterfeit money consists of matching models that explore the possibility of monetary models with circulating counterfeit fiat money
- People may see random signals of counterfeit status
- In this “general equilibrium” literature, people to discount money due to counterfeiting

What has Been Said on Counterfeiting

- How realistic is this?
- Discounting happens for goods, but not much for notes and documents, except possibly when counterfeiting runs amok (Civil War)
- Discounting ignores the *actual choices* being made — how carefully to examine notes

What has Been Said on Counterfeiting

- How realistic is this?
- Discounting happens for goods, but not much for notes and documents, except possibly when counterfeiting runs amok (Civil War)
- Discounting ignores the *actual choices* being made — how carefully to examine notes
- How useful is this?
- It did not seek to explain the facts of counterfeiting, nor can it. Apart from data, even “No \$100 bills allowed”

What has Been Said on Counterfeiting

- How realistic is this?
- Discounting happens for goods, but not much for notes and documents, except possibly when counterfeiting runs amok (Civil War)
- Discounting ignores the *actual choices* being made — how carefully to examine notes
- How useful is this?
- It did not seek to explain the facts of counterfeiting, nor can it. Apart from data, even “No \$100 bills allowed”
- Nosal and Wallace (2007), “A Model of (the Threat of) Counterfeiting,” *Journal of Monetary Economics*
Abstract: “there is no equilibrium with counterfeiting” (!)

What has Been Said on Counterfeiting

- How realistic is this?
- Discounting happens for goods, but not much for notes and documents, except possibly when counterfeiting runs amok (Civil War)
- Discounting ignores the *actual choices* being made — how carefully to examine notes
- How useful is this?
- It did not seek to explain the facts of counterfeiting, nor can it. Apart from data, even “No \$100 bills allowed”
- Nosal and Wallace (2007), “A Model of (the Threat of) Counterfeiting,” *Journal of Monetary Economics*
Abstract: “there is no equilibrium with counterfeiting” (!)
... phlogiston economics??

- ✓ This paper travels a different road, developing a theory of costly vigilance, and applying it to counterfeiting

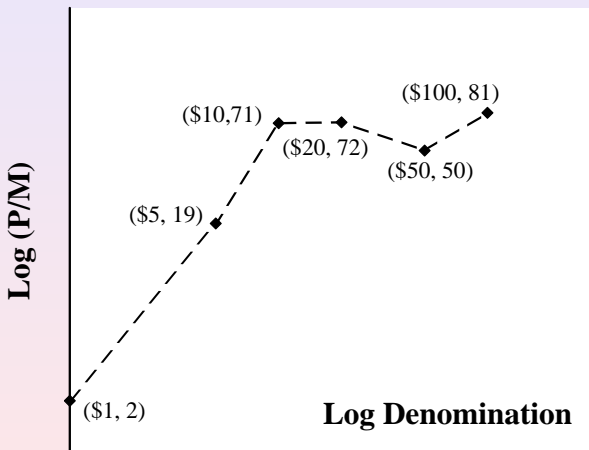
- ✓ This paper travels a different road, developing a theory of costly vigilance, and applying it to counterfeiting
- ◇ Big picture: A counterfeiting game by bad guys knowingly trying to pass bad money induces a collateral passing game by good guys trying not to unknowingly accept bad money
- ♠ Let us examine these games in reverse order
- ① **“Hot Potato Game”** (among good guys passing money)

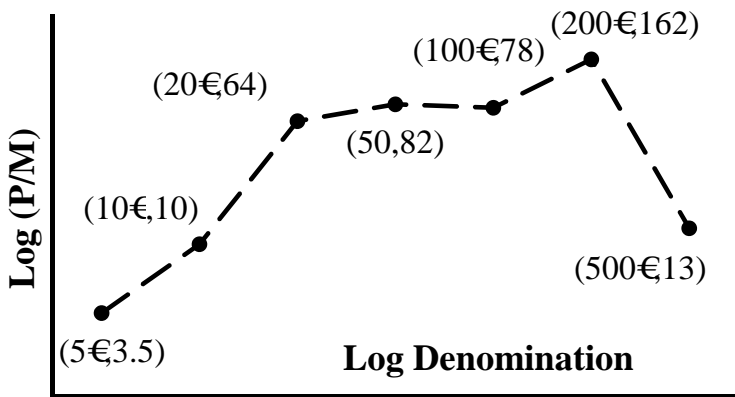
- ✓ This paper travels a different road, developing a theory of costly vigilance, and applying it to counterfeiting
- ◇ Big picture: A counterfeiting game by bad guys knowingly trying to pass bad money induces a collateral passing game by good guys trying not to unknowingly accept bad money
- ♠ Let us examine these games in reverse order
- ① **“Hot Potato Game”** (among good guys passing money)
- ② Counterfeiters Model 1: Non-optimizing Criminals
--> cannot explain data
- ③ Counterfeiters Model 2: Criminals Optimize Quantity
--> partially explain data (at low denominations)
- ④ Counterfeiters Model 3: Criminals Optimize Quality
--> explains data
- ↪ Model 3 = **“Cat and Mouse Game”**

Seized and Passed Counterfeit Money

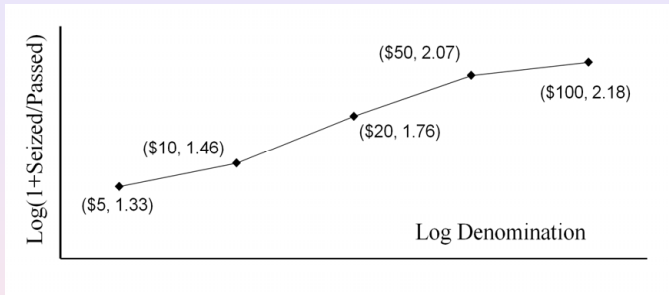
- *Seized counterfeit money* are bad notes taken from “bad guys”
- *Passed counterfeit money* are bad notes found in the possession of “good guys”
- Knowingly trying to pass counterfeit money is a crime

USA Passed Counterfeit Money Rate, 1995–2007





The Counterfeit-Passed Ratio (1995-2007)



Our New Decision Margins

- We begin with a **new decision margin** for “good guys”: How carefully do I examine the notes I acquire?
- This **costly verification** assumption alone explains the rising passing fraction in the note value.
- Where our story fails at the high denominations, we show that this owes to our assumption that the quality of counterfeits is constant

Our New Decision Margins

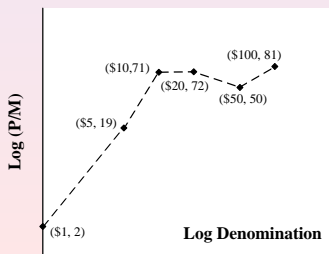
- We begin with a **new decision margin** for “good guys”: How carefully do I examine the notes I acquire?
- This **costly verification** assumption alone explains the rising passing fraction in the note value.
- Where our story fails at the high denominations, we show that this owes to our assumption that the quality of counterfeits is constant
- One missing additional new decision margin does the trick — an **endogenous quality choice by counterfeiters**
- We produce a tractable framework for answering many empirical questions, and apply it where we have data
- That the theory even works is amazing, for we argue that the costs are astoundingly low — at most 1/4 cent to check a \$100 note, much less for other notes!

Can We Explain Passed Counterfeit Money?

- First, let's ignore incentives of bad guys \Rightarrow exogenous counterfeiting inflow is a fraction m of money supply
- κ = counterfeiting rate, v = verification rate
- π = passed rate
- counterfeit outflow (passed money) = fixed inflow:

$$\pi = \kappa v = m \quad (\text{steady-state})$$

- This model fails to explain the passed data, except by assuming that entry so happens to generate it



Costly Vigilance: What Good Guys Do

- Vigilance = action undertaken by good guys
- Verifying authenticity of money is costly and stochastic
- Catching a counterfeit note with chance $v \in (0, 1)$ mentally costs $\chi(v)$

Costly Vigilance: What Good Guys Do

- Vigilance = action undertaken by good guys
- Verifying authenticity of money is costly and stochastic
- Catching a counterfeit note with chance $v \in (0, 1)$ mentally costs $\chi(v)$

Properties

- $\chi(v)$ is a smooth increasing and strictly convex function
- We must assume **log-concavity**: $[\log(\chi(v))]' \leq 0$
- Example: $\chi(v) = v^B$ with $B \geq 2$.

The Hot-Potato Passing Game



The Hot-Potato Passing Game

- **Large Game:** A continuum of good guys randomly match each period, trading a denomination $\Delta > 0$.
- $\kappa \in [0, 1]$ is the endogenous fraction of counterfeit notes
- $v \in [0, 1]$ is the endogenous average verification rate
- In the *hot-potato passing game*, individuals choose \hat{v} to minimize

$$\kappa(1 - \hat{v})v\Delta + \chi(\hat{v})$$

- For a given counterfeit rate κ , this is a **supermodular verification game** \Rightarrow increasing best reply function
- Indeed, the FOC yields

$$\kappa v \Delta = \chi'(v^*)$$

- Everyone faces the same decision problem $\Rightarrow v^* = v$

The Hot-Potato Passing Game

- The symmetric Nash equilibrium counterfeiting rate in the large game is

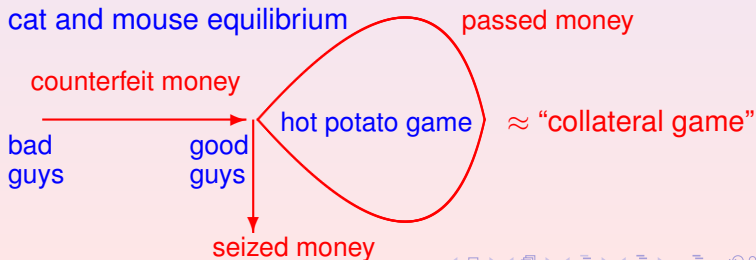
$$\kappa = \frac{\chi'(v)}{v\Delta}$$

- One could have allowed heterogeneity here among verifiers, if needed.
- The passed rate $\pi = \kappa v$ is therefore

$$\pi = \frac{\chi'(v)}{\Delta} = \frac{\text{marginal verification cost}}{\text{denomination}}$$

A Big Picture: Police, Good Guys, & Bad Guys

- We cheaply introduce police into the story: When innocents verify with chance v , the fraction crooks pass into circulation is the **passing fraction** $f(v) \leq 1 - v$
- ⇒ $f(1) = 0$ while $f(0) > 0$ with some police enforcement
- $f' < 0$ and diminishing returns $f'' > 0$. Also, $f'(0) > -\infty$
- We will also assume log-concavity of f
- Example: If police and verifiers independently find fractions γ and v of money, then $f(v) = (1 - \gamma)(1 - v)$





Trivial but Optimizing Model of Counterfeiters

- Counterfeiting inflow comes from a competitive market
- Criminals produce an expected quantity x of counterfeit Δ notes at cost $c(x)$, smooth, increasing, and convex
- They are eventually caught, & pay a legal penalty $L > 0$
- A fraction $f(v)$ of notes pass into circulation
- Profits are then revenues less physical and legal costs:

$$\Pi(x, v) = xf(v)\Delta - c(x) - L$$

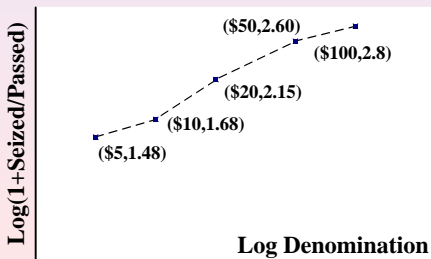
- **Optimal quantity** $\Rightarrow f(v)\Delta = c'(x)$
- Crime does not pay:
- **Free entry** \Rightarrow zero profits $\Pi(x, v) = 0$

$$\Rightarrow \text{producer surplus} = x^* c'(x^*) - c(x^*) = L$$

- Quantity x^* is independent of Δ !!

Trivial but Optimizing Model of Counterfeiters

- Our optimal quantity relation implies that the passing fraction is inverse to the note $f(v) = c'(x^*)/\Delta$
- Good: Near the positive least counterfeit note, v vanishes, and so does the passed rate $\pi = \chi'(v)/\Delta$
- Bad? The passed rate should vanish as $\Delta \uparrow \infty$
- Bad: The (inverse) counterfeit-passed ratio should double when the denomination doubles. It does not.



Our Model: Variable Quality Counterfeiting

- We henceforth fix the quantity x , and assume instead that counterfeit quality is a choice variable.
- Quality inflates the passing rate
- The \$100 note is high quality, and passes more easily
- Supernote, Columbian counterfeits of \$50 & \$100 bills, vs. “Counterfeit Millionaire” vs. youthful counterfeits

Our Model: Variable Quality Counterfeiting

- We henceforth fix the quantity x , and assume instead that counterfeit quality is a choice variable.
- Quality inflates the passing rate
- The \$100 note is high quality, and passes more easily
- Supernote, Columbian counterfeits of \$50 & \$100 bills, vs. "Counterfeit Millionaire" vs. youthful counterfeits
- Quality q note scales verification costs to $e = q\chi(v)$
- Critically, quality has a **cardinal** meaning!
- Quality q (of quantity x notes) incurs cost $c(q)$, a smooth, increasing, and strictly convex function
- Good guys choose vigilance effort e not observing q
- Notice that the **verification intensity is the endogenous outcome of good guys' efforts and bad guys' quality:**

$$v = V(e, q) \quad \Leftrightarrow \quad e = q\chi(v)$$

The Verification Function

- To see how effort and quality interact to fix a verification rate, differentiate the identity $q\chi(V(e, q)) \equiv e$:

$$q\chi'V_q + \chi = 0 \Rightarrow V_q = -\frac{\chi}{q\chi'} < 0$$

$$q\chi'V_e \equiv 1 \Rightarrow V_e = \frac{1}{q\chi'} > 0$$

$$q^2V_{qq} = \frac{\chi}{\chi'} + \left(\frac{\chi}{\chi'}\right)^2 \left(\frac{\chi'}{\chi} - \frac{\chi''}{\chi'}\right)$$

- There are diminishing returns to quality, or $V_{qq} > 0$, if costs χ are log-concave (thus assumed from now on)
- $\chi(v) = v^\gamma$ is convex and log-concave for all $\gamma > 1$
- $\chi(v) = e^{\gamma v}$ is convex and log-linear for all $\gamma > 0$

The Supply of Counterfeit Money

- Counterfeiting inflow comes from a competitive market
- Criminals produce a quality q of counterfeit Δ notes at cost $c(q)$, smooth, increasing, and convex
- Let us fix the quantity x . Profits are thus:

$$\Pi(q, e) = f(V(e, q))x\Delta - c(q) - L$$

- Free entry \Rightarrow zero profits

$$xf(V(e, q))\Delta = c(q) + L$$

- Optimal quality

$$xf'(V(e, q))V_q(e, q)\Delta = c'(q)$$

Cat and Mouse Equilibrium

- A *cat and mouse equilibrium* is a pair (q, e) yielding zero profits, for which the quality q is profit-maximizing.
- Both effort and quality adjust as counterfeiting evolves



Theorem (Non-Existence)

No cat and mouse equilibrium exists for notes $\Delta \leq \underline{\Delta}$.

- For if $\Delta < \underline{\Delta}$, then profits are less than $\underline{\Delta}xf(0) - L = 0$.
- If $\Delta = \underline{\Delta}$, then zero profits requires that quality vanish.
- Verification would then be perfect for all effort $e > 0$, and counterfeiters would lose at least $L > 0$.

We henceforth restrict to notes $\Delta > \underline{\Delta}$.

Let's explore the battle between effort and quality, as various parameters change.

Zero profit locus $\bar{\Pi}$

$$\Delta x f(v) = c(q) + L$$

Optimal quality locus Q^*

$$-\Delta x f'(v) \frac{\chi(v)}{\chi'(v)} = qc'(q)$$

By taking logs, write these as respectively

$$F(v) + \log \Delta = T(q)$$

$$G(v) + \log \Delta = U(q)$$

We assume not only strictly log-concave costs $\chi(v)$ and but also a log-concave passing function $f(v)$, so that:

$$G'(v) - F'(v) \equiv \frac{f''}{f'} - \frac{f'}{f} + \frac{\chi'}{\chi} - \frac{\chi''}{\chi'} > 0$$

Graphical Depiction of Equilibrium

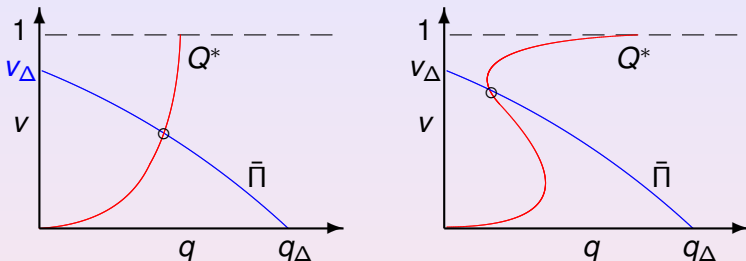


Figure : Zero Profit and Optimal Quality Curves. The zero profit curve $\bar{\Pi}$ monotonely slopes down from $(0, v_\Delta)$ to $(q_\Delta, 0)$, and the optimal quality locus Q^* initially rises. The left panel captures a monotone Q^* curve with no police interdiction. The right panel allows police interdiction: Any negatively-sloped portion of Q^* is steeper than the zero profit curve $\bar{\Pi}$ at an equilibrium.

When Does Optimal Quality Locus Slope Up?

Q^* slopes upward for a robust class of models with diminishing police efficacy, i.e.

$$\frac{f''}{f'} + \frac{\chi'}{\chi} - \frac{\chi''}{\chi'} > 0 \quad (1)$$

- Example: Assume $f(v) = (1 - \gamma v)(1 - v)$.
- $\gamma = 0$: no police interdiction
- $0 \leq \gamma < 1$: f is monotone decreasing, convex and log-concave, with $f(0) > 0 = f(1)$.
- With geometric verification costs $\chi(v) = v^B$, inequality (1) reduces to $v f''(v) / f'(v) \geq -1$, i.e. $\gamma \leq 1/3$

Cat & Mouse Comparative Statics

Theorem (Legal Costs)

Assume that legal costs rise. Then the verification effort and rate each fall, and the least counterfeit note $\underline{\Delta}$ rises. the counterfeit quality surely falls at low and high notes, and always falls if the optimal quality curve slopes upward.

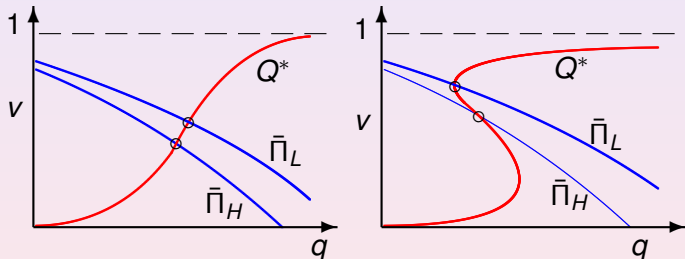


Figure : Shifting Legal Costs. The optimal quality locus Q^* is unaffected by legal costs. When legal costs rise, verification v falls, while quality surely falls for low and high notes, and always falls if the Q^* curve is locally rising.

Cat & Mouse Comparative Statics

Theorem (Verification Costs)

Lower verification costs raises the verification rate, raises verification effort, and lowers counterfeit quality.

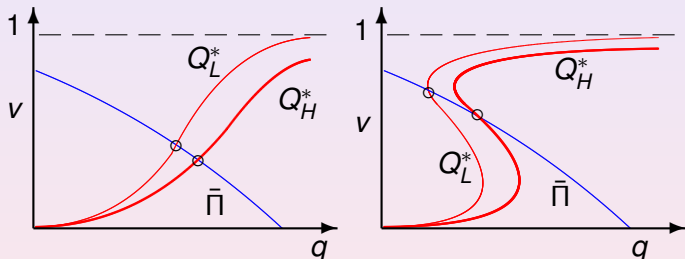
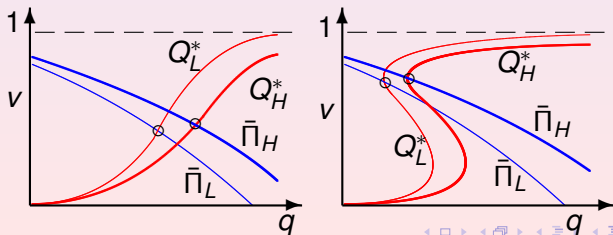


Figure : Easier Verification. Assume the optimal quality curve slopes up. As verification costs fall, the zero profit curve $\bar{\Pi}$ is fixed, while the optimal quality locus Q^* shifts left (from H to L , thick to thin). So verification rises, while quality falls.

Theorem (Denomination)

- (a) The verification effort and verification rate, and the counterfeit quality, vanish as $\Delta \downarrow \underline{\Delta}$.
- (b) Effort and quality monotonically rise in the note $\Delta > \underline{\Delta}$.
- (c) The verification rate increases in Δ at low and high Δ , and increases for all $\Delta > \underline{\Delta}$ given a monotone quality cost elasticity:

$$\left(\frac{qc'(q)}{c(q)} \right)' \geq 0$$



- *Technological improvement* lowers the production costs of any quality: The quality $Q(q, t)$ that costs $c(q)$ given technology t obeys $Q_t < 0 < Q_q$.
- Opposite to the denomination comparative static, the optimal quality curve Q^* shifts farther right than $\bar{\Pi}$.

Theorem (Technology)

*Technological improvement raises counterfeit quality, raises the verification effort **but reduces the verification rate.***

A Stable Multimarket Equilibrium

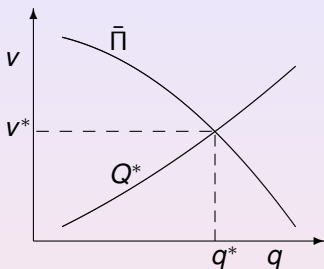
A *counterfeiting equilibrium* is a triple (q^*, e^*, κ^*) yielding equilibrium in each market:

1. Verifiers' effort e^* and counterfeit quality q^* are a cat and mouse equilibrium.
2. Given counterfeit quality q^* , the effort e^* by good guys is an equilibrium of the hot potato game for the counterfeiting rate $\kappa^* \in (0, 1)$, namely:

$$\kappa = \frac{q\chi'(v)}{v\Delta} = \frac{\text{marginal verification cost}}{\text{discovery rate} \times \text{denomination}}$$

A Stable Multimarket Equilibrium

1. Cat and Mouse Equilibrium



2. Hot Potato Game Equilibrium

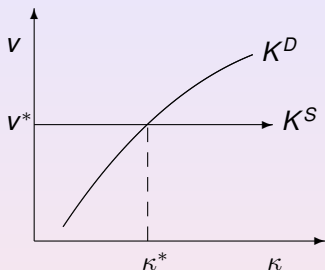


Figure : Two Sector Equilibrium Logic. The same verification rate must clear two counterfeit money markets — for criminals and verifiers. The cat and mouse equilibrium in (q, v) -space (left) yields the verification rate v^* — captured in the infinitely elastic derived counterfeiting supply for the hot-potato game in (κ, v) -space (right).

Side Remark on Heterogeneous Bad Guys

- Since the counterfeiting rate is a free variable, we can solve the games sequentially: first the cat and mouse game and then the hot-potato game.
- With heterogeneous criminals, this logic fails, since the marginal criminal who determines the counterfeiting rate will care about the verification rate.

An Example of a Cat and Mouse Equilibrium

- Assume geometric verification and quality production cost functions $\chi(v) = v^B$ and $c(q) = q^A$, with $A, B > 1$.
- So $\chi(v)$ and $c(q)$ are convex and χ is log-concave.
- Assume no police, so that $f(v) = 1 - v$. Then

$$\Delta x(1 - v) - q^A - L = 0 \quad \Leftarrow \text{zero profit}$$

$$Aq^A - \Delta xv/B = 0 \quad \Leftarrow \text{optimal quality}$$

- $v = q = 0 \Rightarrow$ least counterfeit note is $\underline{\Delta} = L/x$
- Putting $\bar{v} = AB/(1 + AB) < 1$, the solution is
 $q^A = (1 - \bar{v})(\Delta x - L)$ and $v = \bar{v}(1 - \underline{\Delta}/\Delta)$ (♣)
- Effort $e = qv^B$ rises proportionately faster than q in Δ .

The Constant Counterfeiting Rate Locus

Lemma (Slopes)

The constant counterfeiting locus \bar{K} has a negative slope, but greater than $\bar{\Pi}$. In addition, the slope of \bar{K} is less than Q^* given

$$\frac{vf''(v)}{f'(v)} + \frac{v\chi'(v)}{\chi(v)} \geq 1$$

In this case, the \bar{K} locus lies between the optimal quality locus Q^* and the zero profit curve $\bar{\Pi}$.

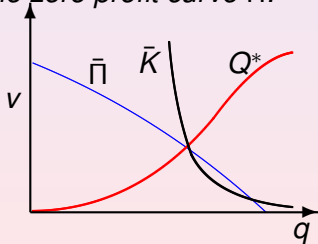


Figure : Counterfeiting Rate.

The Constant Counterfeiting Rate Locus

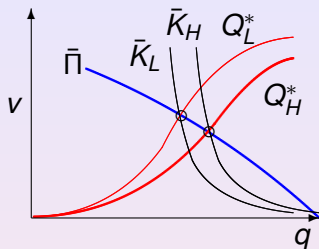


Figure : Counterfeiting Rate. With easier verification, the optimal quality locus shifts left (from Q_H to Q_L). This shifts to a lower constant counterfeiting rate locus \bar{K}_L , that is also lower *also* because the verification cost function has fallen.

Theorem *The counterfeiting rate rises if the legal costs ℓ fall, the verification costs χ rise, or there is technological improvement in counterfeiting.*

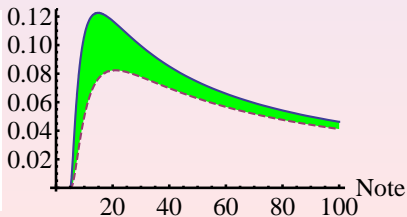
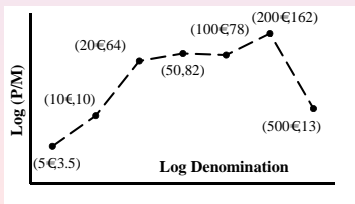
The Counterfeiting and Passed Rates

- In the example, $\kappa = q\chi'(v)/(v\Delta) = qBv^{B-1}/(v\Delta)$.
- Now, substitute equilibrium formulas (\clubsuit) for q and v :

$$\kappa \leq Bx^{1/A}\Delta^{-1+1/A}(1 - \underline{\Delta}/\Delta)^{B+1/A-2}$$

- Passed rate $\pi = v\kappa$ lies below the counterfeiting rate, as seen in right graph below (empirical Euro passed rate at left, theoretical graph in example at right)

Counterfeiting and Passed Rates



The Hill-Shaped Counterfeit Rate

- Recalling the hot potato game, we have

$$v\kappa\Delta = q\chi'(v) \quad \Rightarrow \quad \kappa = \frac{q\chi'(v)}{v\Delta}$$

- **Theorem (The Hill-Shaped Counterfeit Rate).**
 - (a) *The counterfeiting rate vanishes at lowest notes.*
 - (b) *The counterfeiting rate vanishes also for the highest notes if marginal costs of quality $c'(q)$ explode.*
- Meanwhile quality explodes near highest notes, but not as fast as the denomination explodes, since its marginal cost rises: So $q/\Delta \rightarrow 0$ as $\Delta \rightarrow \infty$.

Seized Money and the Verification Rate

- Counterfeit money is eventually either *seized* from the criminals by law enforcement or the first verifiers, or successfully *passed* onto the public
- Seized money $S[\Delta]$ and passed money $P[\Delta]$
- steady-state condition 1:

$$S[\Delta] + P[\Delta] = \text{value of counterfeit money found} \\ = \text{counterfeit production}$$

- The inflow of passed money then equals the passing fraction times the counterfeit production:

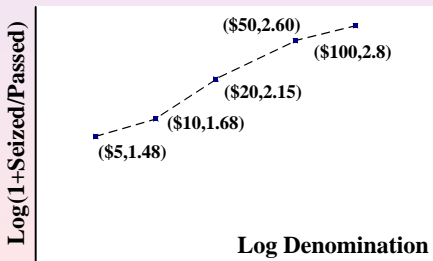
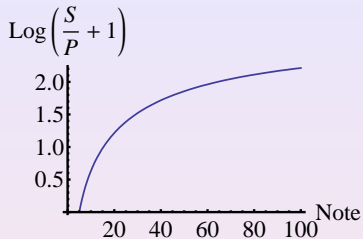
$$P[\Delta] = f(v[\Delta]) \cdot (\text{production value}) = f(v[\Delta]) \cdot (S[\Delta] + P[\Delta])$$

- So the *seized-passed ratio* $S[\Delta]/P[\Delta]$ obeys

$$\frac{1}{f(v[\Delta])} = 1 + \frac{S[\Delta]}{P[\Delta]}$$

- Since $f(v)$ falls in v , and v rises in Δ , the seized-passed ratio should rise in Δ . Does it?

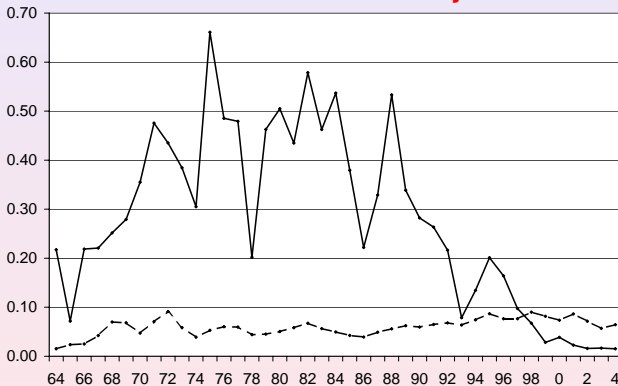
Rising Verification and Seized-Passed Ratio



The Plummeting Counterfeit Seizures

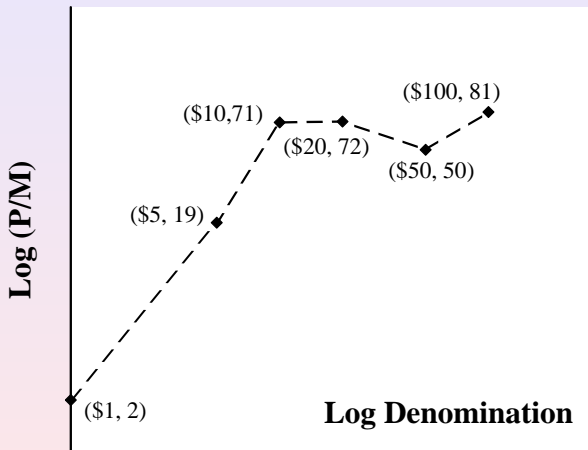
(*) Recall that technology reduces the verification rate.

Value of Domestic Passed & Seized Money Over Circulation.

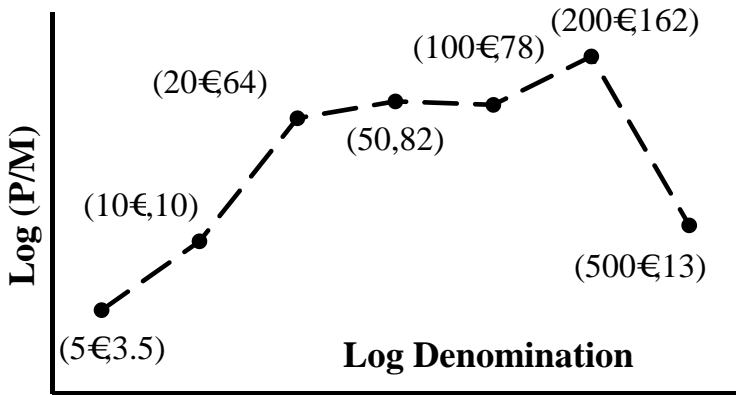


Logic: Technological revolution in counterfeiting.

Passed Counterfeit Money Rate, 1995–2007



Euro Passed Counterfeit Rate, 2002-5



Theoretical Links to the Literature

- The literature on counterfeiting is somewhat counterfactual, and caught up with the satisfaction of being general equilibrium, despite often finding no equilibria with counterfeiting.
- **Costly verification or attention** has been a large focus of much research (eg. Sims, 2003). This paper brings this thinking to the search and money literature. This is the first “behavioral” model in the field.
- Our model is a general equilibrium model when we view the verification rate as an implicit price. This is part of a line of research looking at “**implicit markets.**”
- We think this is the **first multi-market large game**
- Our model is based on a large game, where **payoffs depend on one's own action, the average action, and a state variable** — eg. Angeletos and Pavan (2007). Unlike those models, our state variable is endogenous (the counterfeiting rate).